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Crime prevention and criminal justice

Implementation of the mandates of the United Nations crime prevention and criminal justice programme, with particular reference to the technical cooperation activities of the United Nations Office on Drugs and Crime

Report of the Secretary-General

Summary

The present report has been prepared pursuant to General Assembly resolutions 64/293, 69/195, 69/197 and 69/199. It summarizes the activities of the United Nations Office on Drugs and Crime to support Member States in their efforts to counter transnational organized crime, corruption and terrorism, as well as to prevent crime and reinforce criminal justice systems, thus strengthening the rule of law. The report also refers to developments relating to the governance and financial situation of the Office. It includes information on the status of ratifications of or accessions to the United Nations Convention against Transnational Organized Crime and the Protocols thereto and the United Nations Convention against Corruption, as well as on emerging policy issues, responses thereto and recommendations aimed at enhancing the United Nations crime prevention and criminal justice programme.

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I. Introduction

1. In implementing the mandates of the United Nations crime prevention and criminal justice programme, the United Nations Office on Drugs and Crime (UNODC) continued to promote justice, the rule of law, crime prevention and reform of criminal justice institutions as important aspects of the global development agenda.

2. During the reporting period, UNODC continued to implement thematic programmes supporting the ratification and implementation of the drug conventions, the United Nations Convention against Corruption, the United Nations Convention against Transnational Organized Crime and the Protocols thereto, and the United Nations standards and norms in crime prevention and criminal justice.

3. The present report provides an overview of efforts undertaken by UNODC, as requested by the General Assembly in its resolution 69/197. The report provides information on progress made in the implementation by the United Nations system of the United Nations Global Plan of Action to Combat Trafficking in Persons, adopted by the Assembly in its resolution 64/293, and on the implementation of Assembly resolution 69/195 on the rule of law, crime prevention and criminal justice in the United Nations development agenda beyond 2015.

4. Furthermore, the report includes a section with advance information on the implementation of General Assembly resolution 69/199 on preventing and combating corrupt practices and the transfer of proceeds of corruption, facilitating asset recovery and returning such assets to legitimate owners, in particular to countries of origin, in accordance with the Convention against Corruption.

II. Action taken by the Commission on Crime Prevention and Criminal Justice and follow-up to the Thirteenth United Nations Congress on Crime Prevention and Criminal Justice

5. The Commission on Crime Prevention and Criminal Justice held its twenty-fourth session on 5 December 2014 and from 18 to 22 May 2015.

6. Four of the six draft resolutions approved by the Commission at its twenty-fourth session were recommended, through the Economic and Social Council, for adoption by the General Assembly at its seventieth session. Those included draft resolutions on the United Nations Standard Minimum Rules for the Treatment of Prisoners (the Mandela Rules), on taking action against gender-related killing of women and girls and on technical assistance for implementing the international conventions and protocols related to counter-terrorism. The two other draft resolutions, recommended for adoption by the Economic and Social Council, focused on the implementation of the United Nations Global Plan of Action to Combat Trafficking in Persons and on improving the quality and availability of statistics on crime prevention and criminal justice (see E/2015/30-E/CN.15/2015/19).

7. In its resolution 69/191, the General Assembly requested the Commission on Crime Prevention and Criminal Justice to give high priority at its twenty-fourth session to considering the outcome of the Thirteenth United Nations Congress on Crime Prevention and Criminal Justice, with a view to recommending, through the Economic and Social Council, appropriate follow-up by the Assembly at its seventieth session.

8. The Thirteenth Crime Congress was held in Doha from 12 to 19 April 2015 (see A/70/90-E/2015/81). The main theme of the Congress was "Integrating crime prevention and criminal justice into the wider United Nations agenda to address social and economic challenges and to promote the rule of law at the national and international levels, and public participation". The Thirteenth Congress adopted the Doha Declaration on Integrating Crime Prevention and Criminal Justice into the Wider United Nations Agenda to Address Social and Economic Challenges and to Promote the Rule of Law at the National and International Levels, and Public Participation.[1]

9. During its thematic discussion, the Commission considered the follow-up to the Thirteenth Congress and focused on the following sub-themes: (a) From Doha to New York: the contribution of the Thirteenth Crime Congress to the discussions on the post-2015 development agenda; and (b) Implementing the Doha Declaration: paving the way to Japan. The Commission focused its discussions on identifying possible ways and means of translating into practice the political content of the Doha Declaration, and recommended that the Council approve for adoption by the General Assembly a draft resolution entitled "Thirteenth United Nations Congress on Crime Prevention and Criminal Justice".[2]

III. Enhancing international cooperation and responses to crime

A. Transnational organized crime

10. During the reporting period, the Organized Crime Convention was ratified or acceded to by six States (bringing it to near-universal adherence, with 185 parties). The Protocol to Prevent, Suppress and Punish Trafficking in Persons, Especially Women and Children was ratified or acceded to by seven States (bringing the number of parties to 167), the Protocol against the Smuggling of Migrants by Land, Sea and Air was ratified or acceded to by three States (bringing the number of parties to 141) and the Protocol against the Illicit Manufacturing of and Trafficking in Firearms, Their Parts and Components and Ammunition was ratified, acceded to or accepted by five States (bringing the number of parties to 113). During the reporting period, UNODC also continued to provide normative, technical and substantive support to the Conference of the Parties to the Convention and its working groups.

11. In its resolution 69/193, the General Assembly encouraged Member States to promote and strengthen international cooperation in criminal matters, including through efforts to modernize and strengthen relevant legislation and the use of

[1] A/CONF.222/17, chap. I, resolution 1.

[2] *Official Records of the Economic and Social Council, 2015, Supplement No. 10* (E/2015/30), chap. I, sect. A, draft resolution I.

modern technology. In line with the resolution, UNODC provided legal advisory services for the drafting of new legislation or for the review and amendment of existing normative frameworks on mutual legal assistance and extradition, and training on international cooperation relating to protection of witnesses and victims of organized crime.

12. UNODC continued to develop the knowledge management portal Sharing Electronic Resources and Laws on Crime (SHERLOC), which includes case law and legislation databases and hosts the directory of competent national authorities. In addition, UNODC is updating the *Legislative Guides for the Implementation of the United Nations Convention against Transnational Organized Crime and the Protocols Thereto*, and is redeveloping the Mutual Legal Assistance Request Writer Tool, which will undergo pilot testing for future use in technical assistance programmes and activities.

13. UNODC contributed technical support to the Network of West African Central Authorities and Prosecutors, which trained magistrates, prosecutors, central authorities and police officials on international judicial cooperation in Benin, the Niger, Nigeria and Senegal. UNODC also supported the Network of Prosecutors against Organized Crime in Central America, the judicial platform of the Sahel countries and the judicial platform for Indian Ocean Commission members.

14. UNODC, in partnership with the World Customs Organization, continued to implement the Container Control Programme across all regions for maritime trade supply security. The Programme is being extended to air cargo with a pilot programme in Pakistan. UNODC collaborated with the International Criminal Police Organization (INTERPOL) on implementation partnerships addressing forest and wildlife crime, and cross-border crime by air passengers.

15. A revised version of the UNODC *Counter-Kidnapping Manual* was printed and made available to competent authorities.

16. Furthermore, through its Global Programme against Money-Laundering, Proceeds of Crime and the Financing of Terrorism, UNODC updated the money-laundering and terrorist financing model law for common-law jurisdictions in cooperation with the Commonwealth Secretariat and the International Monetary Fund. UNODC supported field-based mentors in West Africa, Southern Africa and the Mekong subregion and provided capacity-building support to 66 requesting countries. Workshops in Botswana and Panama on illicit financial flows from wildlife and timber crimes resulted in Viet Nam reporting a financial investigation following a seizure of ivory. A joint study by UNODC and the Financial Action Task Force on illicit financial flows related to Afghan opiates was published, and UNODC contributed to a manual on the investigation of money-laundering with virtual currencies. Technical support was provided to the launch of a regional asset recovery inter-agency network for West Africa and assistance was offered to the Asset Recovery Inter-Agency Network of Southern Africa, the Asset Recovery Inter-Agency Network of the Financial Action Task Force of Latin America against Money-Laundering and the Asset Recovery Inter-Agency Network for Asia and the Pacific.

1. Countering trafficking in persons and the smuggling of migrants

17. UNODC provided strategic and substantive support to the seventh session of the Conference of the Parties to the Organized Crime Convention on countering trafficking in persons and the smuggling of migrants.

18. Technical assistance to Member States was provided through projects led by field offices on countering trafficking in persons and the smuggling of migrants across Africa, the Middle East, Asia, Eastern Europe and Latin America, with a further 44 countries assisted through the UNODC global programmes.

19. UNODC developed interregional responses to the growing number of incidents of smuggling of migrants at sea. In March 2015, UNODC held a regional meeting in Panama City for Latin America and the Caribbean to build the capacity of criminal justice practitioners to address the smuggling of migrants by sea and improve the protection of smuggled migrants. UNODC also produced an internal strategy to address the immediate and short-term needs of North African countries in combating the smuggling of migrants across the Mediterranean. Furthermore, UNODC is engaged in inter-agency efforts to address the protection of migrants at sea.

20. UNODC further expanded the Human Trafficking Case Law Database, which, as of May 2015, included 1,200 cases from 91 jurisdictions. A related case digest on evidentiary issues is at an advanced stage of development. UNODC also continued its work on exploring related key concepts, launching two issue papers entitled *The Role of "Consent" in the Trafficking in Persons Protocol*, published in October 2014, and *The Concept of "Exploitation" in the Trafficking in Persons Protocol*, published in April 2015. Also in April 2015, the Office published an assessment toolkit under the title *Trafficking in Persons for the Purpose of Organ Removal*.

21. UNODC continues to coordinate the work of the Inter-Agency Coordination Group against Trafficking in Persons, which, in October 2014, published a joint policy paper entitled "Preventing trafficking in persons by addressing demand". Members of UNODC and members of the Inter-Agency Coordination Group marked the first World Day against Trafficking in Persons on 30 July 2014 with dedicated events held in Vienna, New York and elsewhere. National events were held around the world.

22. UNODC continued to manage the United Nations Voluntary Trust Fund for Victims of Trafficking in Persons, Especially Women and Children. It launched a second grant cycle in 2014, allocating approximately $1 million to 17 projects, the implementation of which is to start in 2015.

23. UNODC has developed, in close coordination with the Office of the United Nations High Commissioner for Refugees and the International Organization for Migration, a coordinated response to unaccompanied child migration from Central America and Mexico, which targets both countries of origin and transit.

2. Measures against trafficking in firearms

24. Through its Global Firearms Programme, UNODC has reached 23 countries in Latin America, West Africa and the Sahel region, strengthening normative frameworks, building capacity and providing technical support to prevent and

combat illicit manufacturing of and trafficking in firearms. Twelve countries received legislative assistance, including drafting support. The Programme provided technical support for the marking, recording, collection and disposal of firearms through the delivery of 11 marking machines to five countries; the refurbishment of storage facilities for seized firearms in four countries; enhancing national record-keeping systems for firearms; and supporting the development of arms collection and destruction campaigns in five countries.

25. Training courses on the investigation and prosecution of firearms trafficking and related forms of organized crime were offered to 280 practitioners from eight countries: Argentina, Bolivia (Plurinational State of), Burkina Faso, Chile, Ghana, Paraguay, Senegal and Togo. Three regional meetings were held (in Burkina Faso, Ecuador and Senegal) for a total of 95 practitioners from 22 countries. One cross-regional meeting brought together 40 experts from 19 countries in South America and the Sahel-Sahara region in February 2014 and March 2015. Its purpose was to foster regional and international cooperation and exchanges of good practices. UNODC was requested to keep seeking opportunities for continued interregional cooperation against firearms trafficking in the future.

26. A study on firearms, conducted in cooperation with Member States, was published in June 2015. The study demonstrates the importance of national data collection and analysis, and lays the foundation for further international research.

27. UNODC continued to cooperate and coordinate with regional and international partners, and provided policy advice on the relationship between the Firearms Protocol and the Arms Trade Treaty at relevant intergovernmental forums.

B. Curbing corruption

28. As at 27 May 2015 there were 175 parties to the Convention against Corruption.

29. Under the Mechanism for the Review of Implementation of the Convention, 100 country reviews were finalized. Follow-up technical assistance activities have been initiated in more than 30 countries. Since its inception, the Implementation Review Mechanism has received financial contributions from Australia, Austria, Brazil, Canada, France, Germany, Italy, Mexico, Morocco, the Netherlands, Norway, Oman, Panama, Qatar, the Russian Federation, Saudi Arabia, Sweden, Switzerland, the United Kingdom of Great Britain and Northern Ireland and the United States of America, as well as the United Nations Development Programme (UNDP). In-kind contributions have also been provided by Argentina, Armenia, the Bahamas, Bahrain, Benin, Botswana, Brazil, China, Colombia, Fiji, Greece, Haiti, Israel, Italy, Kazakhstan, Kenya, Kiribati, Liechtenstein, Madagascar, Nepal, Oman, Papua New Guinea, Portugal, the Russian Federation, Solomon Islands, Turkey, the United Arab Emirates and Vanuatu.

30. The Implementation Review Group held its fifth session from 2 to 6 June 2014, its resumed fifth session from 13 to 15 October 2014, and its sixth session from 1 to 5 June 2015. The Implementation Review Group considered, inter alia, the implementation of the Convention, the assessment of the performance

of the Implementation Review Mechanism, technical assistance and financial and budgetary matters.

31. The Working Group on Prevention held its fifth meeting from 8 to 10 September 2014, and the Working Group on Asset Recovery held its eighth meeting on 11 and 12 September 2014, both in Vienna.

32. The open-ended intergovernmental expert meeting to enhance international cooperation under the Convention against Corruption, its counterpart under the Organized Crime Convention, and the Working Group on International Cooperation held back-to-back meetings in Vienna in October 2014.

33. The sixth session of the Conference of the States Parties to the Convention against Corruption will be held from 2 to 6 November 2015 in Saint Petersburg, Russian Federation.

34. UNODC has continued to develop and disseminate knowledge-building tools for practitioners. The anti-corruption portal called Tools and Resources for Anti-Corruption Knowledge continued its successful operation and now includes a dedicated private sector website. The Anti-Corruption Academic Initiative had over 1,700 resources (up from 800 in 2013), in addition to a model course on the Convention against Corruption. A number of international and regional workshops and meetings of the Initiative were held in 2014 and 2015. UNODC continued its partnerships with the private sector to prevent and combat corruption at the national and international levels.

35. A digest of asset recovery cases was finalized. At the time of reporting, UNODC was developing guides on the protection of reporting persons, the prevention of corruption in prisons and national anti-corruption strategies. Under the Stolen Asset Recovery (StAR) Initiative, UNODC, together with the World Bank, finalized a study on civil remedies and private lawsuits in corruption and asset recovery cases. UNODC also finalized an update of the 2011 study entitled "Tracking anti-corruption and asset recovery commitments", jointly with the Organization for Economic Cooperation and Development.

36. UNODC delivered a significant part of its technical assistance through the Anti-Corruption Adviser Programme. Currently, regional advisers are responsible for South-East Asia, West and Central Africa, East Africa and Southern Africa, Central America and the Caribbean, the Pacific region, the Middle East and North Africa, and small island developing States. In Mozambique, a national anti-corruption adviser provided assistance and expert advice. Also, UNODC implemented anti-corruption projects in a number of countries, including Afghanistan, Bolivia (Plurinational State of), Brazil, Colombia, Egypt, Iraq, Kenya, Mexico, Nigeria, Paraguay, Tunisia and Viet Nam.

37. Under the StAR Initiative, UNODC, together with the World Bank, continued to assist more than 30 countries by holding case-related and general capacity-building events in asset recovery. Those countries were given assistance in strengthening their capacities in asset tracing, international cooperation, the preparation and conduct of case consultations and case strategy development. A special session of the Arab Forum on Asset Recovery, organized by the Government of Germany within the framework of its presidency of the Group of Seven and supported by the StAR Initiative, was held in Tunis from 18 to 22 May 2015. The

meeting provided a platform for capacity-building, the exchange of expertise and several bilateral meetings, focusing in particular on cases concerning Tunisia.

38. UNODC continued to cooperate closely with other United Nations entities. With UNDP and the United Nations System Staff College it developed an inter-agency training package on the integration of anti-corruption programming into national United Nations development assistance frameworks. Training of United Nations country teams was carried out in a number of events at the global, regional and national levels in 2014. UNDP and UNODC also continued to implement a joint anti-corruption project for the Pacific, as well as two complementary global projects with parallel workplans, covering East Africa, North Africa and the Middle East, South Asia, South-East Asia, Southern Africa and small island developing States. Furthermore, UNDP and UNODC jointly implemented an anti-corruption project in Kosovo.[3]

C. Preventing and countering terrorism

39. During the reporting period, UNODC continued to support Member States in the ratification and implementation of the 19 international conventions and protocols related to terrorism and to assist them in harmonizing national legislation with the international legal instruments. That assistance resulted in 29 additional ratifications of the instruments and 12 new or revised counter-terrorism laws. UNODC also enhanced the provision of specialized capacity-building assistance and provided training to 3,500 criminal justice officials through more than 100 national, regional and international activities. The activities focused on several specialized areas, including effective investigation, prosecution and adjudication of terrorism-related cases; countering the financing of terrorism; the use of the Internet for terrorist purposes; chemical, biological, radiological and nuclear terrorism; countering transport-related terrorism offences; supporting and assisting victims of acts of terrorism; and protecting human rights while countering terrorism.

40. In addition, further to requests by Member States and in line with General Assembly resolution 68/276 and Security Council resolutions 2133 (2014), 2170 (2014) and 2178 (2014), UNODC initiated assistance to Member States to address emerging terrorist challenges, such as foreign terrorist fighters and kidnapping for ransom. A five-year technical assistance initiative on the criminal justice response to the threat posed by foreign terrorist fighters to countries in the Middle East, North Africa and the Balkans was launched in Valletta on 25 and 26 March 2015. The initiative was developed in close coordination with the European Union and the Counter-Terrorism Committee Executive Directorate (CTED) to assist Member States in criminalizing activities such as terrorist recruitment, incitement to terrorism, terrorism financing and terrorist training as they relate to foreign terrorist fighters.

41. Terrorism prevention programmes were implemented in the Sahel region, the Horn of Africa, West and Central Africa, the Middle East and North Africa, Yemen, Afghanistan, South Asia, South-East Asia and the Pacific, and Latin America. In the Middle East and North Africa, UNODC continued to provide extensive technical

[3] All references to Kosovo in the present document should be understood to be in compliance with Security Council resolution 1244 (1999).

assistance to Algeria, Egypt, Iraq, Libya, Morocco, Tunisia and Yemen. In the Horn of Africa, UNODC delivered tailored technical assistance to Djibouti, Ethiopia and Kenya, and provided an analysis of the draft counter-terrorism legislation for Somalia. While continuing its support for capacity-building efforts in the Sahel countries, UNODC commenced a new technical assistance project for Cameroon, and in Nigeria it successfully completed the implementation of a multi-year programme with the European Union and the Counter-Terrorism Committee Executive Directorate (CTED). In Latin America, UNODC provided assistance, including with a focus on countering the financing of terrorism. In South Asia UNODC provided assistance relating to victim and witness protection and the conduct of effective counter-terrorism investigations and prosecutions while respecting human rights and the rule of law. UNODC also continued to support the Central Asian countries and Afghanistan in responding to the security threats posed by terrorism.

42. Strengthening international cooperation in criminal matters related to terrorism remains one of the key priorities of UNODC. In addition to promoting cooperation among central authorities, the Office provided ongoing support to the regional judicial platform for the Sahel countries, and to the development of a regional network of prosecutors and central authorities for members of the Economic Community of West African States and Mauritania.

43. To ensure the sustainability of its technical assistance, UNODC enhanced its partnerships with national training institutes, including in India, Nigeria, Pakistan, Tunisia and Yemen, and delivered train-the-trainer programmes.

44. UNODC has been implementing specific training workshops aimed at strengthening the capacity of countries to apply human rights norms, standards and good practices in countering terrorism. The participants included criminal justice officials from Kenya and Djibouti.

45. UNODC continued to develop technical assistance tools in the area of counter-terrorism and, among other things, launched three new tools for preventing and combating terrorism and its financing in Latin America. Pursuant to General Assembly resolution 68/187, the Office is finalizing, in close consultation with Member States, a technical tool to assist practitioners in applying good practices when giving support to victims of terrorism.

46. In the framework of the United Nations Global Counter-Terrorism Strategy, UNODC continued to strengthen synergies with other United Nations entities in its counter-terrorism work. It made a key contribution to the work of the Counter-Terrorism Implementation Task Force by participating in its thematic working groups, the Integrated Assistance for Countering Terrorism initiative and inter-agency coordination activities. In June 2014, UNODC assumed the chairmanship of two of the Task Force's working groups, one on countering the financing of terrorism and the other on legal and criminal justice responses to terrorism. The co-chairs of the working groups were the Task Force and CTED, respectively.

47. Cooperation with CTC and CTED was further enhanced. UNODC participated in several CTC assessment visits to Member States and cooperated with CTED in the implementation of several joint projects. In the delivery of its assistance, the Office also effectively partnered with regional and subregional organizations, such

as the European Union and the Organization for Security and Cooperation in Europe, as well as other entities, such as the Global Counter-Terrorism Forum.

D. Emerging policy issues and responses

Piracy

48. Under its Maritime Crime Programme, UNODC continued supporting States in combating piracy and other forms of maritime crime. It established the Indian Ocean Forum on Maritime Crime and provided a regional network to promote cooperation, as well as strategic and operational responses to maritime crime. Support for piracy prosecutions continued in Kenya, Mauritius, Seychelles and the United Republic of Tanzania, and included a training platform for law enforcement professionals, prosecutors, judges and prison officials. In Somalia, UNODC enhanced prison conditions and facilities, enabled the return of convicted Somali pirates, assisted piracy hostages, built maritime law enforcement capacity and provided legislative assistance. In the Gulf of Guinea, UNODC supported legal reform targeting piracy and armed robbery.

Cybercrime and the use of new information technologies to abuse and exploit children

49. In accordance with Commission on Crime Prevention and Criminal Justice resolution 22/8, UNODC has developed an online cybercrime repository (http://cybrepo.unodc.org), which contains a database on case law, legislation and lessons learned.

50. In accordance with Commission resolution 22/7 and following the receipt of extrabudgetary resources, the UNODC *Comprehensive Study on Cybercrime* is currently being translated into all six official languages of the United Nations.

51. The UNODC Global Programme on Cybercrime has continued to provide technical assistance and capacity-building support in South-East Asia, East Africa and Central America, inter alia by training law enforcement professionals, prosecutors and judges on electronic evidence, including with regard to online child protection.

Countering trafficking in cultural property

52. Pursuant to General Assembly resolution 69/196, UNODC has made progress in developing a practical tool to assist Member States in the implementation of the International Guidelines for Crime Prevention and Criminal Justice Responses with Respect to Trafficking in Cultural Property and Other Related Offences.

53. UNODC has continued to be involved in combating trafficking in cultural property by participating in various activities and cooperating with relevant partners, including the United Nations Educational, Scientific and Cultural Organization and INTERPOL.

Environmental crime, including trafficking in endangered species of wild fauna and flora

54. UNODC launched its Global Programme for Combating Wildlife and Forest Crime. It led the implementation in Botswana, Mexico and Viet Nam of the Wildlife and Forest Crime Analytic Toolkit of the International Consortium on Combating Wildlife Crime. UNODC also reviewed relevant legislation and criminal justice systems' responses in Cambodia, the Lao People's Democratic Republic and the United Republic of Tanzania, and supported a review of the penal code in Viet Nam. Law enforcement training and mentorship programmes were implemented in South-East Asia and Africa. A total of 35 countries participated in practical workshops at the national and regional levels on the recovery of proceeds from wildlife and forest crime by taking a "follow-the-money" approach. UNODC published *Guidelines on Methods and Procedures for Ivory Sampling and Laboratory Analysis*, and a guide on timber analysis is under development.

IV. Preventing crime and strengthening criminal justice systems

55. UNODC assists Member States in applying the United Nations standards and norms in crime prevention and criminal justice. Its thematic programme on crime prevention and criminal justice reform is currently implemented in over 40 countries in all regions of the world, including developing countries, countries with economies in transition and countries emerging from conflict. Through its field office network and regional and country programmes, UNODC supported Member States in developing effective crime prevention strategies and policies and in building the capacity of their criminal justice systems to operate more fairly and effectively while observing the rule of law. Applying a comprehensive and integrated approach, the Office focused on the situation of women and children, and on victims and witnesses of crime.

56. To support the delivery of its technical assistance, UNODC developed several handbooks and other tools during the reporting period, including a guide entitled *The Status and Role of Prosecutors* developed in cooperation with the International Association of Prosecutors; the second edition of the *Handbook on Women and Imprisonment*; the *Handbook on Effective Prosecution Responses to Violence against Women and Girls*; and a model implementation plan for criminal justice systems to prevent and respond to violence against women. The Office also made progress on new and updated tools, such as handbooks on the prevention of corruption in prisons, on high-risk prisoners and on dynamic security in prisons. It also progressed with model legislation on legal aid and a technical tool on criminal justice responses to prevent, investigate and sanction violence against migrants.

57. UNODC continued to build on partnerships with international and local governmental and non-governmental organizations, including as a member of coordination mechanisms such as the Rule of Law Coordination and Resource Group, the United Nations Action against Sexual Violence in Conflict, the Inter-Agency Network on Women and Gender Equality and the Interagency Panel on Juvenile Justice.

58. UNODC provided assistance to several countries emerging from conflict. Within the global focal point for police, justice and corrections in post-conflict and

other crisis situations, the Office contributed to joint missions, planning and programming in Mali and other countries. As part of its Sahel programme, the Office supported countries in improving access to legal aid, penal reform and the protection of victims and witnesses in their criminal justice systems. Progress was made in implementing comprehensive crime prevention and criminal justice reform programmes in Liberia, Somalia and other African countries.

59. UNODC supported the ongoing development of national and local crime prevention strategies and action plans in Ethiopia, Kyrgyzstan, Mexico and Myanmar. In Brazil, UNODC successfully concluded the "Expressive youth" project, which benefited over 100 at-risk youth through youth-led individual and social capital-building initiatives in high-crime satellite cities of Brasilia. In Colombia, the Office developed an analytical framework to promote the use of security data for crime prevention in Medellín and implemented a local safety audit in Barrancabermeja.

60. In the area of prison reform, UNODC supported countries in a number of regions. During the period under review, activities included the provision of vocational and educational training for prisoners in Afghanistan to foster their social reintegration, the publication of analytical reports on prison security and the application of disciplinary measures in the prison system in Kyrgyzstan, the implementation of a prison data system in Lebanon, numerous training workshops for prison officials in Africa, Latin America and Asia, and a successfully completed comprehensive prison reform programme in Panama, where living conditions for women prisoners were improved and educational, labour and other constructive activities for prisoners were increased. A central part of prison reform efforts is the availability and use of non-custodial measures. UNODC worked with legislators and criminal justice personnel in Ethiopia, Haiti, Iran (Islamic Republic of), the Lao People's Democratic Republic, Mexico, Myanmar and Peru to promote alternatives to imprisonment.

61. In the area of police reform, UNODC support for Pakistan resulted in improved methods of investigation, increased numbers of cases resolved and submitted in time for prosecution, and enhanced cooperation between the police and prosecutors. In Kenya, UNODC continued a comprehensive police reform programme, with a focus on strategic planning, community-oriented policing, integrity and oversight, including training, human rights and gender mainstreaming. In partnership with the Southern African Development Community, UNODC prepared a customized version of its handbook and training curriculum on police responses to violence against women, which was used in training workshops throughout the region.

62. UNODC stepped up efforts to promote access to legal aid, following the first International Conference on Access to Legal Aid in Criminal Justice Systems in Johannesburg, South Africa, organized with the Government and other partners. UNODC supported the development of a national legal aid strategy in Ethiopia and of a legal aid act in Somaliland, and provided training on criminal legal aid to law practitioners in several countries. In Viet Nam, UNODC contributed to the development of a ministerial circular on gender equality in legal aid services, and gave training to legal aid officers and pro bono lawyers providing legal aid for victims of domestic violence. UNODC and UNDP initiated a global study on legal aid, to be completed in 2015.

63. In partnership with the United Nations Entity for Gender Equality and the Empowerment of Women (UN-Women) and other stakeholders, UNODC promoted crime prevention and criminal justice responses to violence against women, especially in Africa, Asia and Latin America. In Egypt, for example, UNODC provided legislative advice that contributed to a new law criminalizing sexual harassment. In Viet Nam, the Office developed training materials on domestic violence for judges and court personnel, trained police officers to enhance their responses to domestic violence, and continued to produce successful television programmes to raise public awareness of domestic violence. In Mexico, UNODC focused on training and awareness-raising to prevent violence against women.

64. UNODC also stepped up efforts in the area of justice for children. Together with the United Nations Children's Fund, the Office launched a Global Programme on Violence against Children in the Field of Crime Prevention and Criminal Justice. Examples of successful technical cooperation related to justice for children include the ongoing support for the juvenile justice system in Jordan, a rehabilitation and reintegration project for young male offenders in Egypt, and training for law enforcement officials and prosecutors in restorative justice for children in Colombia.

V. International cooperation in the forensic field

65. UNODC continued its efforts to enhance the capacity of forensic science institutions worldwide through the development and promotion of forensic best practices and by making available forensic reference materials and training tools in support of law enforcement officials, laboratory experts and the judiciary. This included the development of e-learning modules of the standardized training programme on security document examination for global use, and the localization of those modules for Latin America, in order to prevent and combat identity-related crime, particularly in relation to trafficking in persons, smuggling of migrants, terrorism prevention and border security. Additional mechanisms to enhance professional development and provide sustainable quality assurance support to a broad range of recipients were explored, including means for the online implementation of international collaborative exercises in testing security documents.

66. UNODC further supported the establishment and sustainability of regional forensic science networks and encouraged collaboration in promoting forensic good practices and strengthening the capabilities and competence of forensic science laboratories. Within the framework of the International Forensic Strategic Alliance, a partnership of regional forensic science networks, UNODC supported the development of three publications setting out minimum requirements for crime scene investigation, identification of seized drugs, and DNA collection, analysis and interpretation, which will assist emerging providers in offering scientific services to the criminal justice system.

VI. Data collection, research and trend analysis

67. The International Classification of Crime for Statistical Purposes, which was developed under the leadership of UNODC, was endorsed by the United Nations Statistical Commission in March 2015 and by the Commission on Crime Prevention and Criminal Justice in May 2015. The Classification is the first international statistical standard for crime data collected in surveys and from administrative records. It will be a major tool for improving the accuracy, consistency and comparability of statistics on crime and criminal justice systems, thereby strengthening analytical capabilities at the national and international levels.

68. The country coverage of the United Nations Surveys of Crime Trends and Operations of Criminal Justice Systems is gradually growing, and in 2014 slightly more than 50 per cent of Member States, representing 75 per cent of the world population, submitted responses. To support data collection, UNODC has partnered with regional organizations, namely the Statistical Office of the European Union and the Organization of American States. To improve the response rate and the consistency of the data recorded, the Economic and Social Council requested Member States to appoint national focal points to coordinate the provision of data to the Survey by national institutions. So far, 128 countries have appointed national focal points.

69. In 2014, UNODC provided technical assistance regarding the design and methodology of crime victimization and corruption surveys and the improvement of administrative data on crime in Colombia, Iraq, Nigeria, Panama, the Philippines and the United Arab Emirates. Regional workshops were organized in Central America and the Asia-Pacific region.

70. In 2014, UNODC published its second *Global Report on Trafficking in Persons*, as mandated by the General Assembly in its resolution 64/293. The *Global Report* covers 128 countries and provides an overview of patterns and flows of trafficking in persons at the global, regional and national levels. It is based on trafficking cases detected between 2010 and 2012 (or more recently, where data are available). The *Global Report* highlights the role of organized crime in trafficking in persons, includes an analytical chapter on how traffickers operate and focuses on the worldwide response to trafficking in persons.

71. As part of its Global Programme for Combating Wildlife and Forest Crime, UNODC is undertaking dedicated research on illicit trafficking in protected species of wild fauna and flora. The aim of the research is to take stock of the situation and conduct a broad assessment of the nature and extent of the problem at the global level. With the support of the International Consortium on Combating Wildlife Crime, which includes the secretariat of the Convention on International Trade in Endangered Species of Wild Fauna and Flora, INTERPOL, the World Bank and the World Customs Organization, UNODC has developed a global wildlife seizure database. The database will provide key indicators and potentially an early warning mechanism on global trends, and will help to prioritize further qualitative research. Research findings will become available in 2015.

VII. Inter-agency cooperation, including in the context of the post-2015 development agenda

72. The United Nations system task force on transnational organized crime and drug trafficking as threats to security and stability, of which UNODC is a member and a co-chair together with the Department of Political Affairs of the United Nations Secretariat, continued to provide a platform for the United Nations entities that are members of the task force to coordinate input to major meetings and contribute to documents and speeches by senior United Nations officials.

73. UNODC was an integral part of the United Nations system technical support team assisting the Open Working Group of the General Assembly on Sustainable Development Goals, and co-chaired the team supporting the Open Working Group's negotiations, particularly as regards the proposed goal 16 on peaceful and inclusive societies, access to justice for all and effective, accountable and inclusive institutions at all levels.

74. UNODC has continued to promote the coherence of United Nations initiatives on the rule of law by participating in the Rule of Law Coordination and Resource Group and by providing expertise and support to the global focal points for the police, justice and corrections areas of the rule of law in post-conflict and other crisis situations. At the Thirteenth Crime Congress, a high-level special event on the rule of law, human rights and the post-2015 development agenda was held by UNODC in partnership with the Rule of Law Coordination and Resource Group and the permanent missions of Italy and Thailand. The President of the General Assembly, the President of the Economic and Social Council and the principals of UNODC, the Office of the High Commissioner for Human Rights, UNDP and the Department of Peacekeeping Operations participated in that event. The President of the General Assembly also convened a high-level thematic debate in cooperation with UNODC and Italy, Mexico, Morocco, Qatar and Thailand on integrating crime prevention and criminal justice into the post-2015 development agenda. The President's summary was transmitted to the Thirteenth Crime Congress. Furthermore, on the margins of the General Assembly high-level event on the contributions of human rights and the rule of law to the post-2015 development agenda, Italy, Qatar and Thailand, together with UNODC, held a high-level panel discussion entitled "The rule of law, crime prevention and criminal justice in the United Nations development agenda beyond 2015: engendering a 'human rights for all' approach."

75. The Office is working with UN-Women to commemorate the twentieth anniversary of the Fourth World Conference on Women, held in Beijing in 1995.

76. Considering that, since the beginning of the twenty-first century, the proportion of the world's population living in urban areas has been around 50 per cent and that that figure is estimated to reach 70 per cent by 2050, the Office has also been participating actively in the preparations for the United Nations Conference on Housing and Sustainable Urban Development, to be held in Quito from 17 to 20 October 2016.

77. In addition, UNODC and the World Health Organization jointly developed a project for a multi-partner trust fund for United Nations Action against Sexual

Violence in Conflict. The project is based on a global tool previously developed by both organizations to address medical concerns arising from the near-universal practice of female genital mutilation or cutting in Somaliland, and the limited availability of forensic laboratory capacity there.

VIII. Governance and financial situation of the United Nations Office on Drugs and Crime

78. At the twenty-fourth session of the Commission on Crime Prevention and Criminal Justice, Member States recommended that the Economic and Social Council extend the mandate of the standing open-ended intergovernmental working group on improving the governance and financial situation of UNODC until the first half of 2017, and adopted a resolution containing recommendations for its future work. The working group continued to play an important role in preparing action by the governing bodies of the Office in key areas, including strategic and budgetary matters, programmatic work, evaluation and oversight, as well as its financial situation.

79. The financial situation of UNODC remains vulnerable. Its consolidated budget for the biennium 2014-2015, as revised, totals $760.1 million, of which 11.7 per cent comes from regular budget funds and 83.3 per cent from extrabudgetary resources. Low levels of non-earmarked or soft-earmarked funding represent a key challenge to the effective implementation of the mandates and programmes of UNODC and put a strain on its management, coordination and normative functions.

80. In line with the cost-recovery policies promulgated by the United Nations Controller, UNODC is ensuring that funds for programme support costs are used only to cover indirect support functions, while the costs of direct support functions for its programmes are covered from the respective programme budgets. The objective is to move to a more predictable and stable funding mechanism, including a possible annual appeal and annual reporting. The biennium 2014-2015 is a transitional one, as consultations with Member States continue, with the aim of providing transparency and clarity and conducting an internal review of cost structures.

81. Pledges for voluntary contributions reached $280.9 million in 2014, and a similar level is anticipated for 2015. Among the largest donors are Australia, Brazil, Colombia, Denmark, Germany, Japan, Norway, Sweden, the United Kingdom and the United States, as well as the European Union.

82. General-purpose contributions declined to $6.8 million in 2014 and a further decline is projected for 2015. General-purpose funds were almost exclusively provided by the following donors: Algeria, Austria, Bangladesh, Chile, China, Denmark, Finland, France, Germany, India, Japan, Kuwait, Liechtenstein, Luxembourg, Oman, Pakistan, Panama, Republic of Korea, Russian Federation, Singapore, Sweden, Thailand, Tunisia, Turkey, United Arab Emirates and United States, as well as Hong Kong, China. Significant cost-sharing of the local support budget was provided by Brazil, Mexico and Panama.

83. Since the signing by the European Union and UNODC of an exchange of letters in 2005, cooperation between the two organizations has developed rapidly.

Frequent policy-level exchanges have been matched by intensive operational cooperation at the project level and have made the European Union one of the most important operational partners of UNODC globally. In the past year there were fruitful discussions on issues related to mainstreaming UNODC mandates into the post-2015 development agenda, with a particular focus on security, justice and the rule of law, and on the creation of a robust review mechanism for tracking the progress of the sustainable development goals, once they are adopted. The European Union continued to support integrated UNODC programmes in Nigeria and elsewhere in Africa, Latin America, Asia and the Middle East and North Africa.

84. A second event was held to raise funds from the private sector for the United Nations Voluntary Trust Fund for Victims of Trafficking in Persons, Especially Women and Children. Partnerships with several Austrian companies, mainly in the consumer goods industry, led to the design and sale of cause-related marketing products in support of the Blue Heart Campaign.

85. The Office continues to strengthen its efforts for results-based management by devolving responsibility for the development of accountability frameworks to programme managers, strengthening its training outreach and consolidating its results-based annual programme reports, so as to enhance transparency and communication with multiple stakeholders.

86. UNODC continues to strengthen its evaluation culture. Consultation with the Independent Evaluation Unit is mandatory for programme managers and project managers to ensure that sufficient funding is reserved and that evaluations are planned and conducted. The Unit has led the completion of the evaluation of all regional programmes, thereby fulfilling a recommendation of the Joint Inspection Unit. Furthermore, the Unit has managed evaluations of country and global programmes and backstopped independent project evaluations. Further progress includes the finalization of an online tool for all evaluations and strengthened results-based management mechanisms for the evaluations portfolio. The draft findings of the meta-analysis of the evaluations were presented to Member States and senior management.

IX. Recommendations

87. **It is recommended that the General Assembly consider taking the following actions, including as part of the follow-up to the Thirteenth United Nations Congress on Crime Prevention and Criminal Justice and in the context of the United Nations development agenda beyond 2015:**

Rule of law, crime prevention and criminal justice in the United Nations development agenda beyond 2015

(a) Continue to attach high priority to strengthening the rule of law through the prevention of crime and the promotion of fair, humane and accountable criminal justice systems;

(b) Recognize the importance of security, justice and the rule of law as enabling conditions for and as integral parts of sustainable and equitable

growth, and include goals, targets and indicators relating to justice and security in the post-2015 development framework;

Addressing transnational organized crime

(c) Call upon Member States that have not yet done so to ratify or accede to the United Nations Convention against Transnational Organized Crime and the Protocols thereto;

(d) Invite Member States to adopt legislative and other measures to implement the Organized Crime Convention and the Protocols thereto, including through the adaptation of their domestic legislation to the relevant criminalization provisions and to the provisions on international cooperation in criminal matters of those instruments;

(e) Encourage those States parties that have not yet done so to notify the Secretary-General of the United Nations of the central authorities designated for the purposes of the relevant articles of the Organized Crime Convention;

(f) Call upon Member States to ratify and effectively implement the Protocol to Prevent, Suppress and Punish Trafficking in Persons, Especially Women and Children, the Protocol against the Smuggling of Migrants by Land, Sea and Air and the Protocol against the Illicit Manufacturing of and Trafficking in Firearms, Their Parts and Components and Ammunition and to make available to the United Nations Office on Drugs and Crime the necessary resources to effectively support Member States in that endeavour;

(g) Encourage Governments to ensure that their competent authorities develop a coordinated response to border management, so as to strengthen the efficacy of border practices and procedures against transnational organized crime;

Curbing corruption

(h) Encourage Member States that have not already done so to ratify or accede to the United Nations Convention against Corruption;

(i) Encourage States parties and signatories to the Convention against Corruption to make efforts for its full implementation;

(j) Encourage Member States to afford each other the widest measure of cooperation and assistance for the recovery and return of assets;

Preventing and countering terrorism

(k) Call upon Member States that have not yet done so to ratify and implement the 19 international conventions and protocols related to terrorism;

(l) Request UNODC to continue to support Member States in strengthening their legal regimes against terrorism and building their capacity for rule of law-based criminal justice responses to terrorism, including with regard to new emerging threats such as foreign terrorist fighters, radicalization, kidnapping for ransom and links between terrorism and organized crime;

Emerging policy issues

(m) Encourage Member States to support UNODC in strengthening its global programme of technical assistance in relation to cybercrime;

(n) Encourage Member States to make illicit trafficking in protected species of wild fauna and flora a serious crime, in accordance with the Organized Crime Convention, and to review and amend national legislation as necessary and appropriate so that offences linked to wildlife and forest crime are treated as predicate offences to money-laundering, as defined in the Convention;

Preventing crime and strengthening criminal justice systems

(o) Request Member States to initiate or strengthen proactive crime prevention policies, programmes and strategies that address the root causes of crime and that optimize cooperation between different sectors of government, civil society and the business sector;

(p) Request Member States to adopt a comprehensive and integrated approach to crime prevention and criminal justice reform, based on baseline assessments and data collection, focusing on all sectors of the justice system and informal justice mechanisms;

(q) Request Member States to undertake national and regional efforts in crime prevention and criminal justice reform in line with international standards, including human rights treaties and relevant United Nations standards and norms, and make use of tools and handbooks developed by UNODC for that purpose;

(r) Request Member States to strengthen their support for the work of UNODC in the area of crime prevention and criminal justice, which is a cornerstone of the advancement of the rule of law and human rights, and a prerequisite for the effective and sustainable fight against organized crime, corruption and terrorism;

Cooperation in the forensic field

(s) Request UNODC, in collaboration with Member States, to continue to support the development of sustainable forensic science services worldwide by promoting the implementation of forensic best practices, including the development of guidelines, reference materials and training tools, the provision of quality assurance support, and to encourage and facilitate international cooperation through the establishment and maintenance of regional forensic science networks;

Data collection, research and trend analysis

(t) Invite States to develop national plans for the gradual adoption of the International Classification of Crime for Statistical Purposes and the strengthening of national criminal justice statistical systems; request UNODC, within its existing mandate, to continue to strengthen the regular collection, analysis and dissemination of accurate, reliable and comparable data and information, taking into account the standards contained in the International

Classification and including, as appropriate, data disaggregated by sex, age and other relevant criteria; and strongly encourage Member States to share such data and information with the Office;

(u) Request UNODC to continue to develop, in close cooperation with Member States, technical and methodological tools and trend analyses and studies to enhance knowledge on crime trends and support Member States in designing appropriate responses in specific areas of crime, in particular in their transnational dimension, taking into account the need to make the best possible use of existing resources;

(v) Call on UNODC to continue to collect information on patterns and flows of wildlife and forest crime with the aim of generating the systematic assessments that the international community needs to inform responses to that threat;

Governance and financial situation of the United Nations Office on Drugs and Crime

(w) Encourage Member States to continue to actively participate in the standing open-ended intergovernmental working group on improving the governance and financial situation of UNODC;

(x) Urge Member States and encourage UNODC to continue building a culture of accountability and evaluation, as well as to ensure that lessons learned and recommendations from projects and programmes are implemented and used for the development and implementation of new projects and programmes, thereby instituting a culture of improving performance, transparency and accountability;

(y) Urge Member States to address, as a matter of urgency, the need to provide UNODC with adequate, predictable and stable resources, including additional regular budget resources, to enable it to implement its mandated work in a sustainable manner, and to provide UNODC the necessary voluntary contributions, preferably on the basis of non-earmarking or soft earmarking, to enable the Office to effectively respond to the increasing demand for technical assistance and to expand and consolidate its cooperation with regional bodies and partner countries worldwide.